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GOVERNMENT NOTICES • GOEWERMENTSKENNISGEWINGS

DEPARTMENT OF TRADE AND INDUSTRY

29 MARCH 2018

NO. 402

DRAFT STATEMENT 000, CODE SERIES 000 OF 2018 FOR 60 DAY PUBLIC COMMENTARY

CODES OF GOOD PRACTICE ON BROAD BASED BLACK ECONOMIC EMPOWERMENT

- I, Dr Rob Davies, Minister of Trade and Industry:
- (a) Amend the following **Draft Statement 000, Code Series 000 of 2018** for public commentary in terms of **section 9 (5)** of the Broad-Based Black Economic Empowerment Amendment Act 2003, (Act No. 53 of 2003) as amended by the B-BBEE Act 46 of 2013; and
- (b) Invite interested persons and the public to submit inputs and comments on the **Draft Statement 000**, **Code Series 000 of 2018** within 60 days from the date of this publication.

Interested parties are requested to forward their comments in writing for the attention of the B-BBEE Policy Unit to the following address (es):

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Dr Rob Davies, MP

Minister of Trade and Industry

22/03/2018

KEY AMENDMENTS

- The Introduction of the Youth Employment Service Initiative and B-BBEE Recognition
- 2. Principles for Unincorporated Joint Ventures
- 3. Clarifications around Exempted Micro Enterprises and Qualifying Small Enterprises
- 4. The Enhanced B-BBEE Recognition Level for Generic Enterprises

GENERAL EXPLANATORY NOTE

BASED BLACK ECONOMIC EMPOWERMENT	
AMENDED CODE SERIES 000: FRAMEWORK FOR MEASURING BROA	D-
Words underlined with a solid line indicate insertions into existing enactment	s
enactments	
[] Words in bold type in square brackets indicate deletions from existi	ng

STATEMENT 000: GENERAL PRINCIPLES AND THE GENERIC SCORECARD

Issued under section 9 of the Broad-Based Black Economic Empowerment Act of 2003, as amended

Arrangement of this statement:

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1 OBJECTIVES OF THIS STATEMENT

- 1.1 Specify the interpretative principles of Broad–Based Black Economic Empowerment(B-BBEE);
- 1.2 Specify the application of the Codes and the basis for measurement under the Codes;
- 1.3 Indicate the qualifying thresholds for Measured Entity to qualify as Exempted Micro-Enterprises (EME) or Qualifying Small Enterprises (QSE);
- 1.4 Specify the method of measuring Start-Up Enterprises;
- 1.5 Specify the elements of B-BBEE measurable under the Generic Scorecard and Qualifying Small Enterprises;
- 1.6 Specify the basis for determining compliance by Entities with the Codes; and
- 1.7 [Provide for the Transitional Period before the compulsory use of the Generic and Qualifying Small Enterprise Scorecard starts.]

2. KEY PRINCIPLES

2.1 The fundamental principle for measuring B-BBEE compliance is that substance takes precedence over legal form.

- 2.2 In interpreting the provisions of the Codes any reasonable interpretation consistent with the objectives of the B-BBEE Act as amended and the B-BBEE Strategy must take precedence.
- 2.3 The basis for measuring B-BBEE initiatives under the Codes is the B-BBEE compliance of the Measured Entity at the Date of Measurement.
- 2.4 Any misrepresentation or attempt to misrepresent a Measured Entity's true B-BBEE Status will be dealt with in accordance with the provisions as set out in the B-BBEE Act as amended, and may lead to the disqualification of the entire scorecard of the entities concerned.
- 2.5 Initiatives which split, separate or divide a Measured Entity as a means of ensuring eligibility as an Exempted Micro-Enterprise, a Qualifying Small Enterprise or a Start-Up Enterprise may constitute an offence and will be dealt with in accordance with the provisions as set out in the B-BBEE Act as amended.
- 2.6 Any representation made by an Entity about its B-BBEE compliance must be supported by suitable evidence or documentation. A Measured Entity that does not provide evidence or documentation supporting any initiative must not receive any recognition for that initiative.
- 2.7 Wherever a Standard Valuation Method applies to measuring an indicator, the same standard should apply, as far as reasonably possible, consistently in all other applicable calculations in this statement.

3. APPLICATION OF THE CODES

- **3.1** The following Entities are measurable under the Codes:
- **3.1.1** all Organs of State and Public Entities;

- **3.1.2** all Measured Entities that undertake any economic activity with all Organs of State and Public Entities;
- 3.1.3 any other Measured Entity that undertakes any economic activity, whether direct or indirect, with any other Measured Entity that is subject to measurement under paragraph 3.1.1 to 3.1.2 and which is seeking to establish its own B-BBEE compliance.
- **3.2** The basis for measuring the B-BBEE compliance of an Entity in terms of paragraph 3.1 is:
- 3.2.1 Paragraph 4, in the case of an Exempted Micro-Enterprise;
- 3.2.2 Paragraph 5.3 in the case of a Black Owned QSE
- 3.2.3 Paragraph 6.3 in the case of a Black Owned Generic Enterprise, where applicable
- **3.2.4** The Generic Scorecard and QSE Scorecard, in the case of other Measured Entities.
- 3.2.5 A Measured Entity in a sector in respect of which a sector code has been issued in terms of Section 9 of the BBBEE Act as amended, may only be measured for compliance in accordance with that code.

3.3 PRIORITY ELEMENTS, SUBMINIMUM AND DISCOUNTING PRINCIPLE

3.3.1 The Priority Elements are as follows:

3.3.1.1 Ownership:

3.3.1.1.1 The sub-minimum requirement for Ownership is 40% of Net Value (40% of the 8 points) based on the Time Based Graduation Factor as provided in Annexe 100 (E).

3.3.1.2 Skills Development:

3.3.1.2.1 The sub-minimum requirement for Skills Development is 40% of the total weighting points excluding bonus points (40% of the 20 points) for Skills Development.

3.3.1.3 Enterprise and Supplier Development:

3.3.1.3.1 The sub-minimum requirement for Enterprise and Supplier Development is 40% of the total weighting points for each of the three categories, excluding bonus points, within the Enterprise and Supplier Development element, namely preferential procurement (40% of the 25 points); Supplier development (40% of the 10 points) and Enterprise [d]Development (40% of the 5 points).

3.3.2 COMPLIANCE TO PRIORITY ELEMENTS

- 3.3.2.1 A Large Enterprise is required to comply with all the Priority Elements, with the exception of Black Owned Enterprises which qualify for Enhanced Recognition as per paragraph 6.3.
- 3.3.2.2 A Qualifying Small Enterprise is required to comply with Ownership as a compulsory element, and either Skills Development or Enterprise and Supplier Development, with the exclusion of black-owned QSEs in terms of paragraph 5.3 below.

3.3.3 DISCOUNTING PRINCIPLE EFFECT

- 3.3.3.1 Qualifying Small Enterprises or Generic Enterprises that fails to meet the 40% sub-minimum requirements of any of the priority elements as per paragraph 3.3.1 above, will have its B-BBEE status level discounted one level down [Non-compliance with the 40% sub-minimum requirements of any of the priority elements, as per paragraph 3.4.2 above, will result in the following outcomes for both Large Enterprises and Qualifying Small Enterprises]:
- 3.3.3.2 The discounted level will be recorded and be the applicable status level for that Measured Entity [until the next applicable verification period, in which the Measured Entity can

demonstrate compliance with the 40% sub-minimum requirements].

- 3.3.3.3 Notwithstanding the recognition in 3.3.3.1 above, the Measured Entity will recognise the actual points achieved below the 40% sub-minimum requirements.
- 3.4.3.1.1.1 The actual points scored by the Measured Entity and the consequent level that the Measured Entity would have achieved were it not for non-compliance with the 40% sub-minimum requirements will be recognised by the Verification Agency ("the Recognition Level");
- 3.4.3.1.1.2. [Notwithstanding the recognition in 3.4.3.1.1 above, the Measured Entity's B-BBEE status level will be discounted by one level down until the next applicable verification period in which the Measured Entity can demonstrate compliance with the 40% sub-minimum requirements, at which point the Recorded Level will become the applicable ratings level for that Measured Entity in that verification period.]
- 3.5 The requirement to submit data to the Department of Labour under the Employment Equity Act 55 of 1998 is only applicable to 'designated employers' who employ 50 or more employees. However, for the purpose of measurement for both Generic and Qualifying Small Entities that employ less than 50 employees are required to submit sufficient evidence for verification purposes.

4. ELIGIBILITY AS AN EXEMPTED MICRO ENTERPRISE (EME)

- **4.1** Any enterprise with an annual Total Revenue of R10 Million or less qualifies as an Exempted Micro-Enterprise.
- **4.2** <u>Start-Up Enterprises are regarded as Exempted Micro Enterprises.</u>
- 4.3 An Exempted Micro-Enterprise is deemed to have a B-BBEE Status of "Level Four Contributor" having a B-BBEE recognition level of 100% under paragraph 8.2.
- **4.4** Enhanced B-BBEE recognition level for an Exempted Micro-Enterprise:
- **4.4.1** Despite paragraphs 4.2 an EME which is 100% Black owned, <u>measured</u> using the flow-through principle, qualifies for elevation to "Level One Contributor" having a B-BBEE recognition level of 135%.
- **4.4.2** Despite paragraph 4.2 and 4.3.1, an EME which is at least 51% Black owned, measured using the flow-through principle, qualifies for elevation to "Level Two Contributor" having a B-BBEE recognition level of 125%.
- 4.5 Despite paragraphs 4.3 and 4.4 [4.2 and 4.3], an EME is allowed to be measured in terms of the QSE scorecard should they wish to. [maximise their points and move to a higher B-BBEE recognition level.]
- 4.6 An EME is only required to obtain a sworn affidavit or Certificate issued by Companies and Intellectual Property Commission (CIPC) on an annual basis, confirming the following:
- 4.6.1 Annual Total Revenue of R10 million or less; and
- **4.6.2** Level of Black ownership.
- **4.7** Any misrepresentation in terms of Para **[4.5]** <u>4.6</u> above constitutes a criminal offence as set out in the B-BBEE Act as amended.

5. ELIGIBILITY AS A QUALI[FI]FYING SMALL ENTERPRISE[S] (QSE)

- 5.1 A Measured Entity with an annual Total Revenue of between R10 million and R50 million qualifies as a Qualifying Small Enterprise.
- **5.2** A QSE must comply with all of the elements of B-BBEE for the purposes of measurement.
- **5.3** Enhanced B-BBEE recognition level for QSE:
- **5.3.1** Despite paragraph 5.2 above, a Qualifying Small Enterprise which is 100% Black owned, measured using the flow-through principle, qualifies for [a] elevation to a "B-BBEE Level One Contributor" having a B-BBEE recognition level of 135%.
- **5.3.2** Despite paragraph 5.2 above, a Qualifying Small Enterprise which is at least 51% Black owned, measured using the flow-through principle, qualifies for [a] elevation to a "B-BBEE Level Two Contributor" having a B-BBEE recognition level of 125%.
- 5.3.3 A <u>Black Owned QSE in terms of paragraph 5.3. above</u>, is only required to obtain a sworn affidavit on an annual basis, confirming the following:
- 5.3.3.1 Annual Total Revenue of between R10 million and R50 million [or less]; and
- **5.3.3.2** Level of Black ownership.
- **5.4** Despite paragraphs 5.3 a QSE is allowed to be measured in terms of the QSE scorecard should they wish to.
 - **5.5** Any misrepresentation in terms of Para 5.3 above constitutes a criminal offence as set out in the B-BBEE Act as amended

6. ELIGIBILITY AS A GENERIC ENTERPRISE

6.1 Any enterprise with an annual Total Revenue of R50 Million and more qualifies as a Large Enterprise.

- **6.2** A Large Enterprise must comply with all of the elements of B-BBEE for the purposes of measurement
- **6.3** Enhanced B-BBEE recognition level for a Generic Enterprise:
- 6.3.1 Despite paragraph 6.2 above, a Generic Enterprise which is 100% Black owned, measured using the flow-through principle only, qualifies for elevation to a "B-BBEE Level One Contributor" having a B-BBEE recognition level of 135%
- 6.3.2 Despite paragraph 6.2 above, a Generic Enterprise which is at least 51% Black owned, measured using the flow-through principle only, qualifies for elevation to a "B-BBEE Level Two Contributor" having a B-BBEE recognition level of 125%
- 6.3.3 A Generic Enterprise that meets the provisions under 6.3.1 and 6.3.2 is only required to obtain a B-BBEE Verification Certificate verifying the element of Ownership
- 6.3.4 Generic Enterprises cannot benefit from the enhanced B-BBEE Recognition Level if one or more of the following is utilised or recognised in the calculation of Black Ownership:
 - <u>6.3.4.1</u> The Modified Flow Through Principle as per Paragraph 3.4 of Amended Code Series 100, Statement 100
 - <u>The Exclusion Principle as per Paragraph 3.5 of Amended Code</u>

 <u>Series 100, Statement 100</u>
 - <u>6.3.4.3</u> The B-BBEE Facilitator Status as per Paragraph 3.6 of Amended Code Series 100, Statement 100
 - 6.3.4.4 Private Equity Funds as per Paragraph 3.10 of Amended Code
 Series 100, Statement 100
 - <u>6.3.4.5</u> The Exclusion of Mandated Investments as per Paragraph 3.7 of Amended Code Series 100, Statement 100
 - <u>6.3.4.6</u> Sale of Assets, Equity Instruments, and Other Businesses as per Amended Code Series 100, Statement 102
 - 6.3.4.7 Ownership After the Sale or Loss of Shares by Black
 Participants as per Paragraph 3.8 of Amended Code Series 100,
 Statement 100

7. ELIGIBILITY OF JOINT VENTURES AND START-UP ENTERPRISES:

- **7.1** The measurement of Unincorporated Joint Ventures will be done as follows:
- 7.2 Unincorporated Joint Ventures are required to compile a consolidated verification certificate. A consolidated verification certificate will consolidate the verified compliance data of joint venture partners in accordance with paragraph 7.2.1.1 below as if those Measured Entities were a single Measured Entity.
 - The consolidation of compliance data shall be based on a weighting in accordance with the joint venture agreement relevant to the specific joint venture. Therefore, should two companies enter into an Unincorporated Joint Venture their respective scores in terms of the relevant Code of Good Practice will be weighted according to their proportionate share in the joint venture and added together for a combined score out of 100.
 - 7.2.1.2 Should a company qualify in terms of the Qualifying Small Enterprise Scorecard its B-BBEE score out of 100 must be used to calculate the consolidated score.
 - <u>7.2.1.3</u> 51% Black Owned or 100% Black Owned EME's and QSE's will qualify for a score of 95 or 100 Points respectively.
 - 7.2.1.4 EME's other than those in paragraph 2.1.4.4 above will qualify for a score of 85 Points.
 - 7.2.1.5 The JV B-BBEE Certificate is valid for 12 Months and only applicable to a specific Project.

[6. START-UP ENTERPRISES

- 6.1 Start-up Enterprise must be measured as an Exempted Micro-Enterprise under this statement for the first year following their formation or incorporation. This provision applies regardless of the expected total revenue of the Start-up Enterprise.]
- **7.3** Start-up Enterprise is deemed to have the qualifying B-BBEE Status in accordance with the principles of paragraph 4 of this Statement.
- 7.4 Despite paragraphs 7.1 and 7.2, a Start-up Enterprise is allowed to be measured in terms of the QSE scorecard should they wish to maximise their points and move to a higher B-BBEE recognition level.
 - 7.5 Despite paragraph 7.1 and 7.2, a Start-up Enterprise must submit a QSE scorecard when tendering for any contract, or seeking any other economic activity covered by Section 10 of the Act, with a value higher than R10 million but less than R50 million. For contracts of R50 million or more they should submit the Generic scorecard. The preparation of such scorecards must use annualised data.

8. The GENERIC SCORECARD

- **8.1** The Ownership Element, as set out in Code series 100, measures effective ownership of entities by Black people.
- **8.2** The Management Control element, as set out in Code series 200, measures the effective control of entities by Black people.
- 8.3 The Skills Development element, as set out in Code series 300, measures the extent to which employers carry out initiatives designed to develop the competencies of Black employees and Black people internally and externally.

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- 8.4 The Enterprise and Supplier Development element, as set out in Code Series 400, measures the extent to which entities buy goods and services from Empowering Suppliers with strong B-BBEE recognition levels. This element also measures the extent to which enterprises carry out supplier development and enterprise development initiatives intended to assist and accelerate the growth and sustainability of black enterprises.
- **8.5** The Socio-Economic Development and Sector Specific Contributions element, as set out in Code series 500, measures the extent to which entities carry out initiatives that contribute towards Socio-Economic Development or Sector Specific initiatives that promote access to the economy for Black people.

9. The B-BBEE GENERIC SCORECARD

9.1 The following table represents the B-BBEE Generic Scorecard

Element	Weighting	Code series
		reference
Ownership	25 points	100
Management Control	[15] <u>19</u> points	200
Skills Development	20 points (Plus 5 Bonus	300
	<u>Points)</u>	
Enterprise and Supplier	40 points (Plus 4 Bonus	400
Development	Points)	
Socio-Economic	5 points	500
Development		
Total	109 (118) Points	

9.2 B-BBEE RECOGNITION LEVELS

9.2.1 Based on the overall performance of a Measured Entity using the Generic Scorecard and Qualifying Scorecard Enterprise Scorecard, the Measured Entity will receive one of the following B-BBEE Status uses with the corresponding B-BBEE recognition level:

B-BBEE Status	Qualification	B-BBEE	
		recognition	
		level	
Level One Contributor	≥100 points on the Generic	135%	
	Scorecard		
Level Two Contributor	≥ 95 but <100 points on the	125%	
	Generic Scorecard		
Level Three Contributor	≥90 but <95 points on the	110%	
	Generic Scorecard		
Level Four Contributor	≥80 but <90 points on the	100%	
	Generic Scorecard		
Level Five Contributor	≥75 but <80 points on the	80%	
	Generic Scorecard		
Level Six Contributor	≥70 but <75 points on the	60%	
	Generic Scorecard		
Level Seven Contributor	≥55 but <70 points on the	50%	
	Generic Scorecard		
Level Eight Contributor	≥40 but <55 points on the	10%	
	Generic Scorecard		
Non-Compliant	<40 points on the Generic	0%	
Contributor	Scorecard		

10. ENHANCED RECOGNITION FOR CERTAIN CATEGORIES OF BLACK PEOPLE

- **10.1** Throughout the Codes, various criteria appear which advance the interests of certain categories of Black people. These include:
- **10.1.1** Black women, should form between 40% and 50% of the beneficiaries of the relevant Elements of the Scorecard:
- **10.1.2** Black people with disabilities, Black youth, Black people living in rural areas and Black unemployed people form part of the beneficiaries of the relevant Elements of the Scorecard.

11. YOUTH EMPLOYMENT SERVICE

11.1 The Youth Employment Service (Y.E.S) Initiative is to provide for, and institute, Broad-Based Black Economic Empowerment (B-BBEE) Recognition for Y.E.S Eligible Measured Entities and qualification criteria applicable to, the B-BBEE Recognition for Job Creation.

11.2 QUALIFICATION FOR REGISTRATION FOR THE Y.E.S INITIATIVE

- 11.2.1.1 Generic entities with Total Revenue above R50 Million per annum must achieve at least the 40% sub-minimum as per paragraph 3.3 under each of the priority elements of the generic B-BBEE scorecard. Alternatively, Generic entities must achieve an average of 50% across the three priority elements utilising principles under paragraph 3.3;
- 11.2.1.2 Generic Entities must score full points on 2.1.1.2 of the Skills Development Scorecard;
- 11.2.1.3 QSEs with an annual Total Revenue between R10 Million and R50 Million, must achieve at least 40% in two of the three priority elements, with Ownership being one of the two elements

utilising principles under paragraph 3.3. Alternatively, QSEs must achieve an average score of 40% across two priority elements utilising principles under paragraph 3.3. with Ownership being one of the two elements;

- <u>11.2.1.4</u> EMEs with an annual Total Revenue below R10 Million per annum, have no sub-minimum eligibility requirements; and
- Y.ES Entities must ensure that they maintain or improve the B-BEE Status Level and performance against the Targets under the overall Scorecard obtained in the prior year before participating in the Y.E.S.

11.3 THE Y.E.S TARGETS

- 11.3.1 Generic Entities:
- 11.3.2 Targets for Generic Entities will be the Higher between (i), (ii) and (iii) below:
 - (i) 1.5% of the Y.E.S entity's headcount in the preceding year; **OR**
 - (ii) 1.5% of the Y.E.S entity's average Net Profit After Tax (NPAT) from South African operations in the immediately preceding three years, converted to a headcount number by dividing that NPAT number by R55,000; **OR**
 - (iii) a target as determined in Table 1 Annexure A.

Calculation of NPAT example: For example, if Company A has an average NPAT of R500m over the past three financial years, their Y.E.S target will be set by converting R7.5m (1.5% of a R500m NPAT) to a headcount number of 137 employees (R7 500 000 / R55 000).

Headcount vs NPAT example: For example, if Company B employs 10 000 employees and has an average NPAT of R100 Million, the target calculation would be as follows:

<u>Target based on NPAT: (1.5% of R100 000 000) / R55 000 = 28</u> <u>employees:</u>

Target based on headcount: 1.5% of 10 000 = 150 employees

In this case Company B's new position target would be 1.5% of headcount – or 150 employees - as their NPAT target equates to less than 1.5% of their headcount.

11.3.3 QSEs AND EMEs"

- **11.3.4** These entities target per annum are based on headcount numbers as determined in Table 2 Annexure B.
- 11.3.5 The new jobs must be created in addition to existing headcount.

 Entities may not replace existing positions with new positions.
- 11.3.6 Where entities are unable to create a sufficient number of new jobs within the entity to meet their targets, they may sponsor new jobs to be placed in EMEs or QSEs. The sponsored positions will contribute to meeting the Y.E.S entity's target.

11.4 ELIGIBLE EMPLOYEES

- **11.4.1** Only individuals who meet the below criteria are eligible for the Y.E.S Initiative:
- are between the ages of 18 and 35; and
- meet the definition of "Black People" as defined in the Broad-Based
 Black Economic Empowerment Act 53 of 2003 as amended by Act 46 of 2013

11.5 B-BBEE RECOGNITION

11.5.1 The table below outlines the numerous levels of B-BBEE Recognition achievable through the Y.E.S initiative, provided the preconditions are met.

B-BBEE I	RECOGNITION
Achieve Y.E.S Target and 2.5 % Absorption	Move 1 B-BBEE Recognition Level up on the Scorecard
Achieve 1.5 x Y.E.S Target and 5% Absorption	Move 1 B-BBEE Recognition Level up on the Scorecard + 3 Bonus Points to the overall Scorecard
Double Y.E.S Target and 5 % Absorption	Move 2 B-BBEE Recognition Levels up on the Scorecard

11.6 EMPLOYMENT CONDITIONS

11.6.1 Y.E.S Entities engaging eligible employees in new positions are subject to South African legislation governing basic conditions of employment and working conditions;

- 11.6.2 Y.E.S Entities are required to sign fixed term or temporary employment contracts with all eligible employees filling new positions within their Entity. These new positions must have a 12-month fulltime work experience paid for by the Entity;
- 11.6.3 Y.ES Entities must commit to ensuring a quality work experience is provided to the eligible employee insofar as the entity is able to provide it.
- **11.6.4** Clear communication must be provided to the employee should the contract not be renewed or extended into permanent placement.

11.7 INFORMAL SKILLS DEVELOPMENT SPEND FOR THE Y.E.S INITIATIVE

11.7.1 Informal Skills Development expenditure for Y.E.S employees will be recognised during the Verification Process of the Skills Development element under Amended Code Series 300, Statement 300. Entities will be able to claim up to 50% of their Skills Development Spend as Informal Training (Category F and G of the Skills Development Matrix) against the Skills Development Scorecard.

TABLE 1 - ANNEXURE A: GENERIC ENTITY TARGETS

TOTAL REVENUE BAND (RM)	MINIMUM BLACK YOUTH JOBS
<u>50 – 75</u>	<u>6</u>
<u>75 – 99</u>	7
<u>100 – 149</u>	<u>8</u>
<u>150 – 199</u>	9
200 – 249	10
<u>250 – 299</u>	11
300 – 349	12
<u>350 – 399</u>	<u>13</u>
400 – 449	14
<u>450 – 500+</u>	<u>15</u>

TABLE 2 - ANNEXURE B: EME / QSE HEADCOUNT TARGETS

EME / QSE	Y.E.S YOUTH
HEADCOUNT	TARGET
1 – 19	1
20 – 39	2
40 – 59	3
60 – 79	4
80 – 99	5
100 – 119	<u>6</u>
120 – 139	7
140 – 159	8
160 – 179	9
180 – 199	10
200 – 219	11
220 – 239	12
240 – 259	13
260 – 279	14
280 – 299	<u>15</u>
300 – 319	16
320 – 339	17

EME /	QSE	Y.E.S YOUTH
HEADCOUNT		TARGET
400 – 419		21
420 – 439		22
440 – 459		23
460 – 479		24
480 – 499		<u>25</u>
<u>500 – 519</u>		<u>26</u>
<u>520 – 539</u>		<u>27</u>
<u>540 – 559</u>		28
<u>560 – 579</u>		<u>29</u>
<u>580 – 599</u>		30
600 – 619		31
<u>620 – 639</u>		32
640 – 659		33
660 – 679		34
<u>680 – 699</u>		<u>35</u>
700 – 719		<u>36</u>
720 – 739		<u>37</u>

340 – 359	18
360 – 379	<u>19</u>
380 – 399	<u>20</u>

740 – 759	<u>38</u>
760 – 779	<u>39</u>
780 – 799	<u>40</u>

11 ADJUSTMENT OF THRESHOLDS

The Minister may, by notice in the Gazette, adjust the thresholds in paragraphs 4 to 6. Any such changes apply to compliance reports prepared for a Measured Entity after a 12 month period following the gazetting of the adjustment.

12 **DURATION OF THE B-BBEE CODES**

- 12.5 A Code remains in effect until amended, substituted or repealed under Section 9 of the Act.
- 12.6 The Minister may review the Codes at any stage, and regular reviews will take place to monitor the implementation of B-BBEE throughout the economy.

13 [TRANSITIONAL PERIOD

- 13.5 For the first year after the gazette of this Statement, a Measured Entity may elect to use:
- 13.6 The Amended Codes of Good Practice; or

- 13.7 The Generic Scorecard in Code series 000, Statement 000 issued on 9 February 2007, notwithstanding the repeal of that Statement.
- 13.8 Thereafter the first year, as per paragraph 10.1, all B-BBEE compliance measurement will be in accordance with this Statement.]

DEPARTMENT OF TRADE AND INDUSTRY

NO. 403 29 MARCH 2018

DRAFT STATEMENT 300, CODE SERIES 300 OF 2018 FOR 60 DAY PUBLIC COMMENTARY

CODES OF GOOD PRACTICE ON BROAD BASED BLACK ECONOMIC EMPOWERMENT

- I, **Dr Rob Davies**, Minister of Trade and Industry:
- (a) Amend the following Draft Statement 300, Code Series 300 of 2018 for public commentary in terms of section 9 (5) of the Broad-Based Black Economic Empowerment Amendment Act 2003, (Act No. 53 of 2003) as amended by the B-BBEE Act 46 of 2013; and
- (b) Invite interested persons and the public to submit inputs and comments on the Draft Statement 300, Code Series 300 of 2018 within 60 days from the date of this publication.

Interested parties are requested to forward their comments in writing for the attention of the B-BBEE Policy Unit to the following address (es):

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Dr¹Rob Davies, MP

Minister of Trade and Industry

23/3/2018

KEY AMENDMENTS

- Introduction of Point Indicator 2.1.1.2 Spend on Bursaries for Black Students attending Higher Education Institutions
- 2. Splitting of the 6% Leviable Amount Target for Overall Skills Development Expenditure and Bursaries
- 3. Increasing the Recognition for Category F & G Training Programmes from 15% to 25%

GENERAL EXPLANATORY NOTE

[] Words in bold type in square brackets indicate deletions from existing enactments
	Words underlined with a solid line indicate insertions into existing enactments

AMENDED CODE SERIES 300: FRAMEWORK FOR MEASURING BROAD-BASED BLACK ECONOMIC EMPOWERMENT

STATEMENT 300: THE GENERAL PRINCIPLES FOR MEASURING SKILLS DEVELOPMENT

Issued under section 9 of the Broad-Based Black Economic Empowerment Act of 2003, as amended

Arrangement of this statement

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1	Objectives of this statement	[2] <u>4</u>
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OBJECTIVES OF THIS STATEMENT

- 1.1 Specify the scorecard for measuring the Skills Development Element of B-BBEE;
- 1.2 Define the key measurement principles associated with the Skills Development Element; and
- 1.3 Indicate the formula for measuring the Skills Development Element.

2. THE SKILLS DEVELOPMENT ELEMENT SCORECARD

2.1 The following table represents the criteria used for deriving a score for Skills Development under this statement:

Catego	ory Skills Development Element	Weighting points	Compliance Target		
2.1.1 Skills Development Expenditure on any programme specified in the Learni Programme Matrix for black people as a percentage of the Leviable Amoun					
L L p	Skills Development Expenditure or Learning Programmes specified in the Learning Programme Matrix for black Deople as a percentage of Leviable Amount.	[8] 6	[6%] <u>3.5 %</u>		
E	Skills Development Expenditure or Bursaries for Black Students at Highe Education Institutions.	-	2.5%		
L L e p	Skills Development Expenditure or Learning Programmes specified in the Learning Programme Matrix for black employees with disabilities as a percentage of Leviable Amount.	4	0.3%		
	earnerships, Apprenticeships, and noternships	1			
L	Number of black people participating in Learnerships, Apprenticeships and Internships as a percentage of total Employees.	1	2.5%		
p A	Number of black unemployed people participating in Learnerships, Apprenticeships and Internships as a percentage of number of employees.	[4] <u>3</u>	2.5%		
Bonus points:					
l l	umber of black people absorbed by the Measured and Industry Entity at the end of the [Learnerships Programme]	5	100%		

Internship, Learnership and	
Apprenticeship programme under	
Paragraph 2.1.2.1 and 2.1.2.2	

- 2.2 The compliance targets for 2.1.1.1, **[2.1.1.2,]** 2.1.2.1, and 2.1.2.2 of the Skills Development scorecard are based on the overall demographic representation of black people as defined in the Regulations of the Employment Equity Act and Commission of Employment Equity Report as amended from time to time.
- 2.3 In determining a Measured Entity's score, the targets should be further broken down into specific criteria according to the different race sub-groups within the definition of black in accordance with the Regulations of Employment Equity Act and Commission of Employment Equity Report requirements on equitable representation and weighted accordingly.

3. KEY MEASUREMENT PRINCIPLES

- 3.1 The following criteria must be fulfilled in order for the Measured Entity to receive points on the Skills Development Element scorecard:
- 3.1.1 Workplace Skills Plan, an Annual Training Report and Pivotal Report which are SETA approved; and
- 3.1.2 Implementation of Priority Skills programme generally, and more specifically for black people.
- 3.2 The **[6%]** 3.5 % compliance target under paragraph 2.1.1.1 includes external training expenditure for unemployed black people.
- 3.3 <u>Initiatives implemented under paragraph 2.1.1.1 cannot be counted</u> under paragraph 2.1.1.2 and vice versa.
- 3.4 <u>Initiatives implemented under paragraph 2.1.2.1 cannot be counted under paragraph 2.1.2.2 and vice versa.</u>
- A trainee tracking tool has to be developed in order for the Measured Entity to score under paragraph 2.1.3.

3.6 If less than 100% of the trainees are absorbed under paragraph 2.1.3, the percentage achieved or absorbed will be recognised.

4. SUBMINIMUM AND DISCOUNTING PRINCIPLE

- 4.1 A Measured Entity must achieve a minimum of 40% of the [targets] total weighting points excluding bonus points (40% of the 20 points) set out in the Skills Development Element.
- 4.2 Non-compliance to the threshold targets will result in the overall achieved B-BBEE status level being discounted in accordance in paragraph 3.4 of statement 000.

5. GENERAL PRINCIPLES

- 5.1.1 Skills Development must contribute to the achievement of the country's economic growth and social development goals that will enrich the creation of decent work and sustainable livelihoods.
- 5.1.2 Promote the development of an industrial skills base in critical sectors of production and value-added manufacturing, which are largely labour-intensive industries.
- 5.1.3 Support 'Professional, Vocational, Technical and Academic Learning programmes, achieved by means of professional placements, work-integrated learning, apprenticeships, learnerships and internships, that meet the critical needs for economic growth and development.
- 5.1.4 Strengthen the skills and human resource base by encouraging the support of skills development initiatives with an emphasis on skills development and career pathing for all working people in order to support employment creation.
- 5.2 Skills Development Expenditure includes any legitimate expenses incurred for any Learning Programme offered by a Measured Entity to black people evidenced by an invoice or appropriate internal accounting record.
- 5.3 Skills Development Expenditure arising from Informal and workplace Learning Programmes, or from Category F and G Learning Programmes

- under the Learning Programmes Matrix cannot represent more than [15%] 25% of the total value of Skills Development Expenditure.
- Legitimate training costs such as accommodation, catering, travelling and the cost to the Measured Entity of employing a Skills Development facilitator or a training manager (non-exhaustive) cannot exceed more than 15% of the total value of Skills Development Expenditure. This does not apply to Skills Development Expenditure recognised in paragraph 2.1.1.2.
- 5.5 Salaries or wages paid to an employee participating as a learner in any Learning Programme only constitute Skills Development Expenditure if the Learning Programme is a Learnership, Internship and Apprenticeship (Category B, C and D) of the Learning Programme Matrix or a stipend linked to a bursary programme in terms of paragraph 2.1.1.2.
- 5.6 Expenses on scholarships and bursaries for black people do not constitute Skills Development Expenditure if the Measured Entity can recover any portion of those expenses from the employee or if the grant of the scholarship or bursary is conditional. A bursary or scholarship scheme is a grant made to or for students who are registered at educational institutions established by or registered with the Department of Basic Education or the Department of Higher Education & Training. Examples of legitimate training costs for a bursary or scholarship includes: payment of school, college or university fees, or a portion thereof; funding for textbooks or other learning materials; funding for subsistence or accommodation during the period of study. Despite the afore going, if the right of recovery or the condition involves either of the following obligations of the employee, the expenses are recognisable:
- 5.6.1 the obligation of successful completion in their studies within the time period allocated; or
- 5.6.2 the obligation of continued employment by the Measured Entity for a period following successful completion of their studies is not more than the period of their studies.

- 5.7 Mandatory sectoral training does not quality as skills development contribution i.e. health and safety in construction sector (non-exhaustive list)
- Training outside the country in line with the Learning Programme Matrix under annexure 300 (A) is measurable if it meets the South African Qualification Authority requirement for recognition.

6. LEGITIMATE RECOGNISABLE TRAINING EXPENSES

- 6.1.1 costs of training materials;
- 6.1.2 costs of trainers;
- 6.1.3 costs of training facilities including costs of catering;
- 6.1.4 scholarships and bursaries;
- 6.1.5 course fees;
- 6.1.6 accommodation and travel; and
- 6.1.7 Administration costs such as the organization of training including, where appropriate, the cost to the Measured Entity of employing a Skills Development facilitator or a training manager.

7. MEASUREMENT OF SKILLS DEVELOPMENT INDICATORS

The formula that explains the method of measurement of the criteria in the skills development scorecard is set out in formula "A" in Annexe 300(B).

8. ANNEXE 300 (A)

Learning Programme Matrix

Cat	Drogramma	Morrotive		Loorning	Loorning
Cat	Programme	Narrative	Delivery	Learning	Learning
_	D .	Description	Mode	Site	Achievement
A	Bursaries <u>or</u> <u>scholarships</u>	Institution-based theoretical instruction alone — formally assessed by [the institution] educational institutions established by or registered with the Department of Basic Education or the Department of Higher Education & Training.	Institutional instruction	Institutions such as universities and colleges, schools, ABET providers	Recognised theoretical knowledge resulting in the achievement of a degree, diploma or certificate issued by an accredited or registered formal institution of learning
В	Internships	Institution-based theoretical instruction as well as some practical learning with an employer or in a simulated work environment – formally assessed through the institution	Mixed mode delivery with institutional instruction as well as supervised learning in an appropriate workplace or simulated work environment	Institutions such as universities and colleges, schools, ABET providers and workplace	Theoretical knowledge and workplace experience with set requirements resulting in the achievement of a degree, diploma or certificate issued by an accredited or registered formal institution of learning

С	Learnerships	Recognised or registered structured experiential learning in the workplace that is required after the achievement of a qualification – formally assessed by a statutory occupational or professional body	Structured learning in the workplace with mentoring or coaching	Workplace	Occupational or professional knowledge and experience formally recognised through registration or licensing
D	Learnerships or Apprenticeships	Occupationally-directed instructional and work-based learning programme that requires a formal contract – formally assessed by an accredited body	Institutional instruction together with structured, supervised experiential learning in the workplace	Institution and workplace	Theoretical knowledge and workplace learning, resulting in the achievement of a South African Qualifications Authority registered qualification, a certificate or other similar occupational or professional qualification issued by an accredited or registered formal institution of learning

E	Work-integrated learning	Occupationally-directed instructional and work-based learning programme that does not require a formal contract – formally assessed by an accredited body	Structured, supervised experiential learning in the workplace which may include some institutional instruction	Workplace, institutional as well as ABET providers	Credits awarded for registered unit standards, continued professional development, improved performance or skills (e.g. evidence of outputs based on Performance Development Programme)
F	Informal training	Occupationally-directed informal instructional programmes	Structured information sharing or direct instruction involving workshops, seminars and conferences and short courses	Institutions, conferences and meetings	Continuing professional development, attendance certificates and credits against registered unit standards (in some instances)
G	Informal training	Work-based informal programmes	Informal training	Workplace	Increased understand of job or work context or improved performance or skills

ANNEXE 300 (B)

Formula 1

The skills development criteria provided for in paragraphs 2.1.1.1 is calculated by following the sub calculations below.

The measurement criteria targets for 2.1.1.1 are broken down according to the

relevant EAP statistics i.e. splitting the compliance target and points in proportion to the EAP statistics.

The EAP Statistics are reported on the following race groups:

Statistic	African	<u>African</u>	Coloured	Coloured	<u>Indian</u>	<u>Indian</u>	White	<u>White</u>
	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>	<u>Male</u>	<u>Female</u>
Abbreviation	AM	AF	CM	CF	IM	<u>IF</u>	WM	WF

The maximum points per race group needs to be adhered to in order to achieve the outcomes of the code. These calculations will need to be repeated for every race group due to the maximum score for each race group.

The first parameter to be defined is the percentage of spend on black employees in the measured entity as a percentage of the Leviable Amount. The formula to calculate this will need to be repeated six times, for each of the six black EAP statistics.

Let

% Spend AM = $\frac{Spend \ on \ AM \ Employees}{Leviable \ Amount}$ % Spend AF = $\frac{Spend \ on \ AF \ Employees}{Leviable \ Amount}$ % Spend CM = $\frac{Spend \ on \ CM \ Employees}{Leviable \ Amount}$ % Spend CF = $\frac{Spend \ on \ CF \ Employees}{Leviable \ Amount}$

% Spend IM = $\frac{Spend \ on \ IM \ Employees}{Leviable \ Amount}$

% Spend IF = $\frac{Spend\ on\ IF\ Employees}{Leviable\ Amount}$

Where:

RG: Race Group

%SpendRG: Percentage of spend on black employees in

the measured entity for the specific race

group

Spend on RG Employees: Rand value of Skills Development Expenditure

on Learning Programmes specified in the Learning Programme Matrix for the specified Race Group for

<u>2.1.1.1</u>

Leviable Amount: As defined in Code Series 300

Due to the codes not awarding points for meeting the EAP statistics for the white

race groups, the EAP statistics need to be adjusted to exclude the white categories. The following formula shows how this is accomplished:

<u>Let</u>

$$ADJ EAP AM = \frac{EAP(AM)}{EAP(Sum)}$$

$$ADJ EAP AF = \frac{EAP(AF)}{EAP(Sum)}$$

$$ADJ EAP CM = \frac{EAP(CM)}{EAP(Sum)}$$

$$ADJ EAP CF = \frac{EAP(CF)}{EAP(Sum)}$$

$$ADJ EAP IM = \frac{EAP(IM)}{EAP(Sum)}$$

ADJ EAP IF =
$$\frac{EAP(IF)}{EAP(Sum)}$$

Where:

ADJ EAP RG: Adjusted EAP for a specific race group

EAP (RG): EAP statistic for the calculated race group

EAP (Sum): Sum of published EAP statistics for all black race groups

(AM+AF+CM+CF+IM+IF)

Since the calculation for each of the race groups need to be done individually, the compliance target also needs to be split in proportion to the EAP statistics.

Let

$$SCT AM = ADJ EAPAM x \frac{Compliance target}{100}$$

This formula is defined below:

$$SCT AF = ADJ EAPAF x \frac{compliance target}{100}$$

$$SCT\ CM = ADJ\ EAPCM\ x\frac{Compliance\ target}{100}$$

$$SCT CF = ADJ EAPCF x \frac{compliance target}{100}$$

$$SCT\ IM = ADJ\ EAPIM\ x\ \frac{compliance\ target}{100}$$

$$SCT\ IF = ADJ\ EAPIF\ x\ \frac{Compliance\ target}{100}$$

Where:

SCT RG: Split Compliance Target for race

group

ADJ EAP RG: Adjusted EAP for the race group as

<u>calculated</u>

above

Compliance target:

Compliance Target as specified for 2.1.1.1

The points allocated for the measurement criteria will also be split in proportion to the EAP statistics. The split points for the measurement criteria represent the maximum allowable points for the race groups, and must be enforced as such.

The formula for calculating the maximum allowable points is shown below:

MAP AM = ADJ EAPAM x Points

MAP AF = ADJ EAPAF x Points

 $MAP CM = ADJ EAPCM \times Points$

MAP CF = ADJ EAPCF x Points

 $MAP\ IM = ADJ\ EAPIM\ x\ Points$

 $MAP\ IF = ADJ\ EAPIF\ x\ Points$

Where:

MAP: Maximum allowable points for a race group

Points: Weighting points as specified for 2.1.1.1

The achieved score per race group (ScoreRG) will be calculated using the above four equations. The formula must be completed for each race group using the four results from above for each race group. This formula is shown below:

$$ScoreAM = \left(\frac{\%Spend\ AM}{SCT\ AM}\right)x\ MAP\ AM$$

$$ScoreAF = \left(\frac{\%Spend\ AF}{SCT\ AF}\right)x\ MAP\ AM$$

$$ScoreCM = \left(\% \frac{Spend\ CM}{SCT\ CM} \right) x\ MAP\ CM$$

$$ScoreCF = \left(\frac{\%Spend\ CF}{SCT\ CF}\right) x\ MAP\ CF$$

$$ScoreIM = \left(\frac{\%Spend\ IM}{SCT\ IM}\right) x\ MAP\ IM$$

$$ScoreIF = \left(\frac{\%Spend\ IF}{SCT\ IF}\right) x\ MAP\ IF$$

Note that the score per race group may not exceed the maximum allowable points for that race group. The following shows how the total score for 2.1.1.1 is calculated:

 $Total\ Score = ScoreAM + ScoreAF + ScoreCM + ScoreCF + ScoreIM + ScoreIF$

Formula 2

The Skills Development criteria provided for in paragraphs 2.1.2.1 and 2.1.2.2, is calculated by following the sub calculations below.

The measurement criteria targets for 2.1.2.1 and 2.1.2.2 are broken down according to the relevant EAP statistics i.e. splitting the compliance target and points in proportion to the EAP statistics.

The maximum points per race group needs to be adhered to in order to achieve the outcomes of the code. These calculations will need to be repeated for every race group due to the maximum score for each race group.

The first parameter to be defined is the percentage of black employees in the measured entity for the measurement criteria (Number of black people participating in Learnerships, Apprenticeships and Internships OR Number of black unemployed people participating in the learning programme matrix). The formula to calculate this will need to be repeated six times, for each of the six black EAP statistics.

Let

% Black AM =	Number of AM Learners			
70 Diack AM -	Total of all employees in all race groups			
% Black AF =	Total of all employees in all race groups			
% Black CM =	= Number of CM Learners Total of all employees in all race groups			
% Black CF =	$=rac{ extit{Number of CF Learners}}{ extit{Total of all employees in all race groups}}$			
% Black IM =	% $Black\ IM = \frac{Number\ of\ IM\ Learners}{Total\ of\ all\ employees\ in\ all\ race\ groups}$			
% Black IF =	Number of IF Learners Total of all employees in all race groups			
Where:				
RG:	Race Group			
% BlackRG:	Percentage of black employees in the measured			
	Entity for the specific race group			

Number of RG learners: Number of people participating in Learnerships,

Apprenticeships and Internships OR number of unemployed people participating in training specified in the

<u>learning programme matrix</u>

Total of all race groups: Total of all employees in the measured entity

(AM+AF+CM+CF+IM+IF+WM+WF)

Due to the codes not awarding points for meeting the EAP statistics for the white race groups, the EAP statistics need to be adjusted to exclude the white categories. The following formula shows how this is accomplished:

Let

$$ADJ EAP AM = \frac{EAP(AM)}{EAP(Sum)}$$

$$ADJ EAP AF = \frac{EAP(AF)}{EAP(Sum)}$$

$$ADJ EAP CM = \frac{EAP(CM)}{EAP(Sum)}$$

$$ADJ EAP CF = \frac{EAP(CF)}{EAP(Sum)}$$

$$ADJ EAP IM = \frac{EAP(IM)}{EAP(Sum)}$$

$$ADJ EAP IF = \frac{EAP(IF)}{EAP(Sum)}$$

Where:

ADJ EAP RG: Adjusted EAP for a specific race group

EAP (RG): AP statistic for the calculated race group

EAP (Sum): Sum of published EAP statistics for all black race

groups (AM+AF+CM+CF+IM+IF)

Since the calculation for each of the race groups need to be done individually, the compliance target also needs to be split in proportion to the EAP statistics.

This formula is defined below:

Let

$$SCT AM = ADJ EAP AM x \frac{Compliance target}{100}$$

$$\textit{SCT AF} = \textit{ADJ EAP AF } x \frac{\textit{Compliance target}}{\textit{100}}$$

$$SCT CM = ADJ EAP CM x \frac{compliance target}{100}$$

$$SCT \ CF = ADJ \ EAP \ CF \ x \frac{Compliance \ target}{100}$$

$$SCT IM = ADJ EAP IM x \frac{compliance target}{100}$$

$$SCT IF = ADJ EAP IF x \frac{compliance target}{100}$$

Where:

SCT RG: Split Compliance Target for race group

ADJ EAP RG: Adjusted EAP for the race group as

calculated

above

Compliance target: Compliance Target as specified for 2.1.2.1 **OR**

2.1.2.2

The points allocated for the measurement criteria will also be split in proportion to the EAP statistics. The split points for the measurement criteria represent the maximum allowable points for the race groups, and must be enforced as such.

The formula for calculating the maximum allowable points is shown below:

MAP AM = ADJ EAP AM x Points

MAP AF = ADJ EAP AF x Points

 $MAP CM = ADJ EAP CM \times Points$

 $MAP \ CF = ADJ \ EAP \ CF \ x \ Points$

 $MAP\ IM = ADJ\ EAP\ IM\ x\ Points$

 $MAP IF = ADJ EAP IF \times Points$

Where:

MAP: Maximum allowable points for a race group

Points: Weighting points as specified for 2.1.2.1 OR 2.1.2.2

The achieved score per race group (Score RG) will be calculated using the above four equations. The formula must be completed for each race group using the four results from above for each race group. This formula is shown below:

$$ScoreAM = \left(\frac{\%Spend\ AM}{SCT\ AM}\right)x\ MAP\ AM$$

$$ScoreAF = \left(\frac{\%Spend\ AF}{SCT\ AF}\right)x\ MAP\ AF$$

$$ScoreCM = \left(\frac{\%Spend\ CM}{SCT\ CM}\right)x\ MAP\ CM$$

$$ScoreCF = \left(\frac{\%Spend\ CF}{SCT\ CF}\right) x\ MAP\ CF$$

$$ScoreIM = \left(\frac{\%Spend\ IM}{SCT\ IM}\right)x\ MAP\ IM$$

$$ScoreIF = \left(\frac{\%Spend\ IF}{SCT\ IF}\right) x\ MAP\ IF$$

Note that the score per race group may not exceed the maximum allowable points for that race group. The following shows how the totals score for 2.1.2.1

OR 2.1.2.2 is calculated:

 $Total\ Score = ScoreAM + ScoreAF + ScoreCM + ScoreCF + ScoreIM + ScoreIF$

Formula 3

This equation explains the method of measurement of the criteria under paragraph 2.1.1.2 and 2.1.3

$$A = \frac{B}{c} x D$$

Where

A is the score for measurement category indicator

B is the percentage of spend in the measurement category that are black disabled people

B is the percentage of absorbed people in the measurement category that are black people

C is the target for the applicable criteria as referred to in the scorecard under statement 300

D is the Weighting points for the applicable criteria as referred to in the scorecard under statement 300

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